

APPENDIX 13-2

The main laws protecting the built heritage are the Architectural Heritage (National Inventory) and National Monuments (Miscellaneous Provisions) Act 1999 and the Local Government (Planning and Development) Acts 1963–1999, which has now been superseded by the Planning and Development Act, 2000. The Architectural Heritage Act requires the Minister to establish a survey to identify, record and assess the architectural heritage of the country. The background to this legislation derives from Article 2 of the 1985 Convention for the Protection of Architectural Heritage (Granada Convention). This states that:

For the purpose of precise identification of the monuments, groups of structures and sites to be protected, each member state will undertake to maintain inventories of that architectural heritage.

The National Inventory of Architectural Heritage (NIAH) was established in 1990 to fulfil Ireland's obligation under the Granada Convention, through the establishment and maintenance of a central record, documenting and evaluating the architecture of Ireland (NIAH Handbook 2005:2). As inclusion in the inventory does not provide statutory protection, the survey information is used in conjunction with the Architectural Heritage Protection Guidelines for Planning Authorities to advise local authorities on compilation of a Record of Protected Structures as required by the Planning and Development Act, 2000.

PROTECTION UNDER THE RECORD OF PROTECTED STRUCTURES AND COUNTY DEVELOPMENT PLAN

Structures of architectural, cultural, social, scientific, historical, technical or archaeological interest can be protected under the Planning and Development Act, 2000, where the conditions relating to the protection of the architectural heritage are set out in Part IV of the act. This act superseded the Local Government (Planning and Development) Act, 1999 and came into force on 1st January 2000.

The act provides for the inclusion of Protected Structures into the planning authorities' development plans and sets out statutory regulations regarding works affecting such structures. Under new legislation, no distinction is made between buildings formerly classified under development plans as List 1 and List 2. Such buildings are now all regarded as 'Protected Structures' and enjoy equal statutory protection. Under the act the entire structure is protected, including a structure's interior, exterior, attendant grounds and also any structures within the attendant grounds.

The act defines a Protected Structure as (a) a structure, or (b) a specified part of a structure which is included in a Record of Protected Structures (RPS), and, where that record so indicates, includes any specified feature which is in the attendant grounds of the structure, and which would not otherwise be included in this definition. Protection of the structure, or part thereof, includes conservation, preservation, and improvement compatible with maintaining its character and interest. Part IV of the act deals with architectural heritage, and Section 57 deals specifically with works affecting the character of Protected Structures or proposed Protected Structures and states that no works should materially affect the character of the structure or any element of the structure that contributes to its special architectural, historical, archaeological, artistic, cultural, scientific, social or technical interest. The act does not provide specific criteria for assigning a special interest to a structure. However, the National Inventory of Architectural Heritage (NIAH) offers guidelines to its field workers as to how to designate a building with a special interest, which are not mutually exclusive. This offers guidance by example rather than by definition:

ARCHAEOLOGICAL

It is to be noted that the NIAH is biased towards post-1700 structures. Structures that have archaeological features may be recorded, providing the archaeological features are incorporated within post-1700 elements. Industrial fabric is considered to have technical significance and should only be attributed archaeological significance if the structure has pre-1700 features.

ARCHITECTURAL

A structure may be considered of special architectural interest under the following criteria:

- Good quality or well executed architectural design
- The work of a known and distinguished architect, engineer, designer, craftsman
- A structure that makes a positive contribution to a setting, such as a streetscape or rural setting
- Modest or vernacular structures may be considered to be of architectural interest, as they are part of the history of the built heritage of Ireland.
- Well-designed decorative features, externally and/or internally

HISTORICAL

A structure may be considered of special historical interest under the following criteria:

- A significant historical event associated with the structure
- An association with a significant historical figure
- Has a known interesting and/or unusual change of use, e.g. a former workhouse now in use as a hotel
- A memorial to a historical event.

TECHNICAL

A structure may be considered of special technical interest under the following criteria:

- Incorporates building materials of particular interest, i.e. the materials or the technology used for construction
- It is the work of a known or distinguished engineer
- Incorporates innovative engineering design, e.g. bridges, canals or mill weirs
- A structure which has an architectural interest may also merit a technical interest due to the structural techniques used in its construction, e.g. a curvilinear glasshouse, early use of concrete, cast-iron prefabrication.
- Mechanical fixtures relating to a structure may be considered of technical significance.

CULTURAL

A structure may be considered of special cultural interest under the following criteria:

- An association with a known fictitious character or event, e.g. Sandycove Martello Tower, which featured in Ulysses.
- Other structure that illustrates the development of society, such as early schoolhouses, swimming baths or printworks.

SCIENTIFIC

A structure may be considered of special scientific interest under the following criteria:

- A structure or place which is considered to be an extraordinary or pioneering scientific or technical achievement in the Irish context, e.g. Mizen Head Bridge, Birr Telescope.

SOCIAL

A structure may be considered of special social interest under the following criteria:

- A focal point of spiritual, political, national or other cultural sentiment to a group of people, e.g. a place of worship, a meeting point, assembly rooms.
- Developed or constructed by a community or organisation, e.g. the construction of the railways or the building of a church through the patronage of the local community
- Illustrates a particular lifestyle, philosophy, or social condition of the past, e.g. the hierarchical accommodation in a country house, philanthropic housing, vernacular structures.

ARTISTIC

A structure may be considered of special artistic interest under the following criteria:

- Work of a skilled craftsman or artist, e.g. plasterwork, wrought-iron work, carved elements or details, stained glass, stations of the cross.
- Well-designed mass-produced structures or elements may also be considered of artistic interest.

(From the NIAH Handbook 2003 & 2005 pages 15–20)

The Local Authority has the power to order conservation, and restoration works to be undertaken by the owner of the protected structure if it considers the building to need repair. Similarly, an owner or developer must make a written request to the Local Authority to carry out any works on a protected structure and its environs, which will be reviewed within three months of application. Failure to do so may result in prosecution.

Kilkenny County and City Development Plan 2021-2027

Objectives

9F To provide assistance to owners of protected structures in undertaking essential repairs and maintenance by the provision of relevant information.

9G To respond to the Ministerial recommendation to include in the RPS, structures which have been identified as being of regional, national or international significance in the National Inventory of Architectural Heritage survey and to consider for inclusion those rated as being of local significance.

9H To continue to review the Record of Protected Structures and add or delete structures as appropriate.

9I To ensure all digital mapping for the Record of Protected Structures is up to date and current, and readily accessible to the public.

Development Management Requirements:

- To have regard to the Architectural Heritage Protection Guidelines²⁸ when assessing proposals for development affecting a protected structure and buildings listed in the NIAH.
- To encourage the sympathetic retention, reuse and rehabilitation of protected structures and their setting, while ensuring the involvement of suitably qualified professionals
- To ensure proposed service upgrades undertake an initial assessment of current services, to ensure the internal environment and fabric is not impacted on by such works. Energy assessments and Architectural Heritage Impact Assessments may be required where energy and service upgrades are proposed.
- To ensure proposed development within the curtilage or attendant grounds of a protected structure respects the protected structure and its setting,
- To require an architectural impact assessment where appropriate for developments within the grounds of country house estates which are Protected Structures.
- To promote principles of best practice in conservation in terms of use of appropriate materials, repair techniques, and thermal upgrades by adhering to the guidelines as set out in Department of Housing, Local Government and Heritage's Advice Series publications
- To promote best conservation principles and practice when assessing proposals for Kilkenny's architectural heritage
- To ensure that energy upgrades for buildings constructed from traditional materials are respectful of architectural features, form, and environmental requirements necessary to maintain breathability in the structure.

Laois County Development Plan 2021-2027

Policy Objectives for Protected Structures

PS 1 Consult with the Department of Environment, Heritage and Local Government in considering planning applications that may affect Protected Structures or Architectural Conservation Areas (ACA). The Council will have regard to comments made by the Department and relevant guidelines such as the Architectural Heritage Protection: Guidelines for Planning Authorities (DAHG, 2011) and other pertinent guidelines regarding energy ratings for Protected Structures.

PS 2 Protect and conserve buildings, structures and sites contained in the Record of Protected Structures in accordance with 'Architectural Heritage Protection Guidelines for Planning Authorities' 2004 and ensure the effective promotion of the Architectural Heritage provisions of Planning and Development Act 2000 (as amended) and therefore the protection of Laois's built heritage, including Architectural Conservation Areas (ACAs) and Protected Structures.

PS 3 Any development, modification, alteration, or extension affecting a Protected Structure must be prepared by suitably qualified persons and Accompanied by appropriate documentation as outlined in the Architectural Heritage Protection Guidelines for Planning Authorities [DAHG, 2011] to enable a proper assessment of the proposed works and their impact on the structure or area and be carried out to best practice conservation standards. Its setting will be considered against the following criteria, and whether it is: a) Sensitively sited and designed; b) Compatible with the special character; c) Views of principal elevations of the protected structures are not obscured or negatively impacted; d) Of a premium quality of design and appropriate in terms of the proposed scale, mass, height, density, layout, and material so that the integrity of the structure and its curtilage is preserved and enhanced. Where appropriate, the Protected Structure status is used as a stimulus to the imaginative and considered design of new elements.

PS 4 Where the restoration or refurbishment of a Protected Structure or a key Architectural Conservation Area building that is in poor or fair condition is proposed and is for a purpose compatible with the character of the building, the relaxation of development management standards on unit sizes, amenity space or parking will be considered by the Council.

PS 5 Refuse planning permission for the demolition of any protected structure unless the Council is satisfied that exceptional circumstances exist. The demolition of a protected structure with the retention of its façade will likewise not generally be permitted.

PS 6 Favourably consider the change of use of any structure included on the Record of Protected Structures provided such a change of use does not adversely impact on its intrinsic character. In certain cases, the Planning Authority may relax site zoning restrictions / development standards in order to secure the preservation and restoration of the structure.

PS 7 Review and update the Record of Protected Structures on an on-going basis and to make additions and deletions as appropriate.

PS 8 Integrate climate-change adaptation measures into all heritage works and maintenance plans by demonstrating green ways of working in historic buildings, ensuring that the carbon footprint of adaptation measures is considered.

PS 9 Promote the repair and reuse of existing building stock, including heritage buildings, as a means of avoiding unnecessary carbon outlays with new build.

PS 10 Support proposals to improve the thermal performance of historic buildings with renewable energy technologies. Such proposals shall be sensitive to traditional methods of construction to ensure that the proposed works are appropriate and do not cause damage to the structure, require the removal of historic fabric such as original windows, doors and floors, or have a detrimental visual impact.

Policy Objectives for ACA

ACA 1 Ensure that any development, modifications, alterations, or extensions within an ACA are sited and designed appropriately, and are not detrimental to the character of the structure or to its setting or the general character of the ACA and are in keeping with any Architectural Conservation Area Statement of Character Guidance Documents prepared for the relevant ACA.

ACA 2 Demolition of buildings or substantial parts of structures in cases where those structures make a positive contribution to the special character of the ACA will not be acceptable in principle. Only in exceptional circumstances, where the redevelopment or replacement structures would produce substantial benefits for the community which would decisively outweigh the loss resulting from demolition, would demolition of this nature be considered.

ACA 3 Investigate the designation of further ACAs at appropriate locations throughout and prepare a character statement appraisal and area specific policy for each ACA to include Stradbally, Mountmellick Mountrath and Portarlinton, (the latter in collaboration within Offaly County Council).

Policy Objectives for Vernacular Structures

VS 1 Recognise the importance of the contribution of vernacular architecture which may not be protected to the promote where feasible the protection, retention and appropriate revitalisation and use of the vernacular built heritage, including structures that contribute to landscape and streetscape character and discourage the demolition of these structures.

VS 2 Resist the demolition of vernacular architecture, in particular thatched cottages and farmhouses and to encourage their sensitive reuse having regard to the intrinsic character of the structure.

VS 3 Ensure that both new build, and extensions to vernacular buildings are of an appropriate design and do not detract from the buildings character.

VS 4 Seek the repair and retention of traditional tier and/or rendered shop fronts and pub fronts, including those that may not be protected structures.

VS 5 Develop and publish guidelines on the conservation and appropriate reuse of Local Authority Cottages and similar vernacular structures.

VS 6 Have regard, where appropriate, to guidance in the DAHG Guidelines and conservation best practice in assessing proposed interventions and planning applications relating to vernacular structures, traditional farmhouses, their curtilage, out buildings and settings.

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